

SOLUTIONS FOR THE TARGETED VIOLENCE THREAT

PROACTIVE PREPARATION
TO MANAGE THE UNTHINKABLE



CYBERSECURITY &
INFRASTRUCTURE
SECURITY AGENCY

Cybersecurity and Infrastructure Security Agency (CISA)

VISION

Secure and resilient
infrastructure for the
American people.

MISSION

CISA partners with industry and
government to understand and
manage risk to our Nation's
critical infrastructure.



OVERALL GOALS

GOAL 1

DEFEND TODAY

Defend against urgent
threats and hazards

seconds | days | weeks

GOAL 2

SECURE TOMORROW

Strengthen critical
infrastructure and
address long-term risks

months | years | decades

CISA Operational Priorities



CYBER SUPPLY CHAIN AND 5G

CISA is focused on supply chain risk management in the context of national security. CISA is looking to reduce the risks of foreign adversary supply chain compromise in 5G and other technologies.



ELECTION SECURITY

CISA assists state and local governments and the private sector organizations that support them with efforts to enhance the security and resilience of election infrastructure. CISA's objective is to reduce the likelihood of compromises to election infrastructure confidentiality, integrity, and availability, essential to the conduct of free and fair democratic elections.



SOFT TARGET SECURITY

As the DHS lead for the soft targets and crowded places security effort, CISA supports partners as they identify, develop, and implement innovative and scalable measures to mitigate risks to these venues; many of which serve an integral role in the country's economy.



FEDERAL CYBERSECURITY

CISA provides technology capabilities, services, and information necessary for agencies across the Federal civilian executive branch to manage sophisticated cybersecurity risks. CISA's authorities enable deployment of robust capabilities to protect Federal civilian unclassified systems, recognizing that continuous improvement is required to combat evolving threats. CISA also works to help State, Local, Tribal and Territorial governments improve cybersecurity and defend against cybersecurity risks.



INDUSTRIAL CONTROL SYSTEMS

CISA leads the Federal Government's unified effort to work with the Industrial Control Systems (ICS) community to reduce risk to our critical infrastructure by strengthening control systems' security and resilience.

Takeaways Today

Recognition

understand the Targeted Violence threat

Prevention

recognize, report, intervene, mitigate

Preparedness

Build and implement TWO plans

1. Security Plan
2. Emergency Response Plan



Make Two Plans

Security Plans:

- Identify threats and vulnerabilities
- Assess Risk
- Outline a strategy for using layers of security
- Exercise the Plan

Emergency Plans:

- Receive alerts and warnings
 - Find Shelter
 - Carry Out Evacuation
- Communicate with Staff
- Have First Aid
- Assign Courses of Action
- Exercise the Plan



Preparedness Planning

Shootings seem unpredictable,
but prevention does not require
prediction.

- Dr. Dewey Cornell

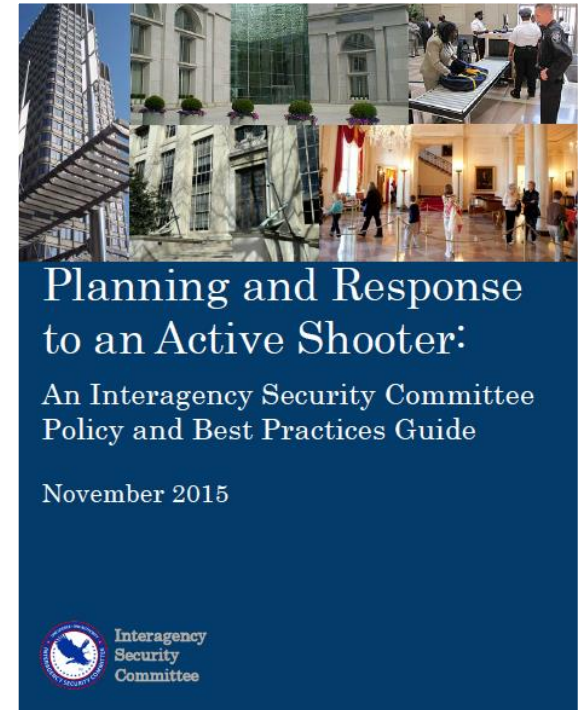
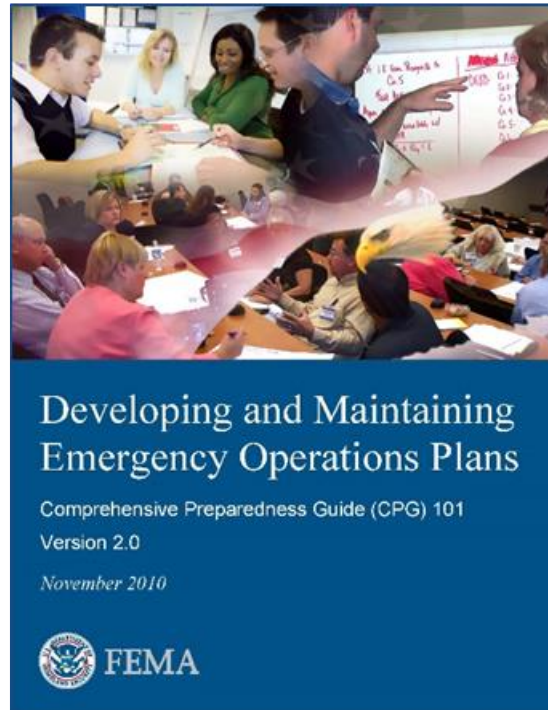
Comprehensive School Threat Assessment Guidelines (CSTAG)



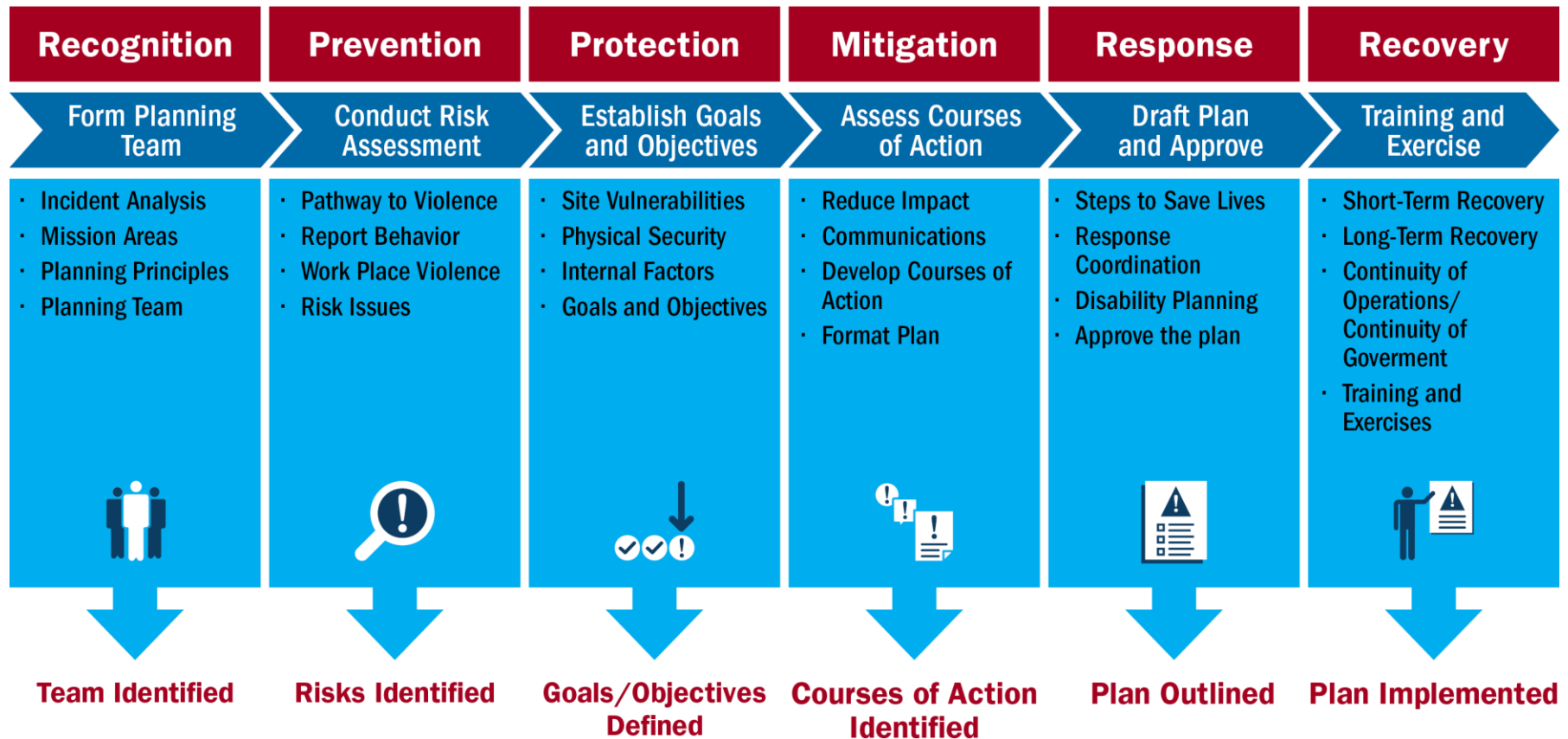
Active Shooter Preparedness Plan

A plan will typically address five areas:

- **Prevention**
- **Protection**
- **Mitigation**
- **Response**
- **Recovery**



Presentation Overview



Active Shooter

An individual engaged in killing or attempting to kill people in a populated area

1

There often is no pattern or method to their selection of victims

2

Most shootings are not classified as active shooter incidents

- Domestic Violence
- Drug Activity/Crimes
- Gang Activity
- Routine Criminal Incidents
- Terrorism

3



Active Shooter Timeline



1966 Texas Tower (Austin, TX)



1984 San Ysidro (San Diego, CA)



1999 Columbine H.S. (Littleton, CO)



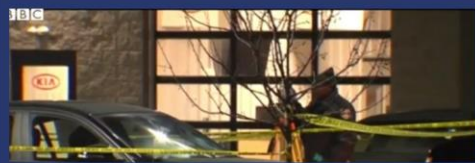
2007 Virginia Tech (Blacksburg, VA)



2012 Aurora Theater (Aurora, CO)



2013 Navy Yard (Washington, DC)



2016 Kalamazoo (Kalamazoo, MI)



2017 Pulse Nightclub (Orlando, FL)



2017 Harvest Festival (Las Vegas, NV)



2018 Stoneman Douglas HS (Parkland, FL)



2018 Capital Gazette (Annapolis, MD)

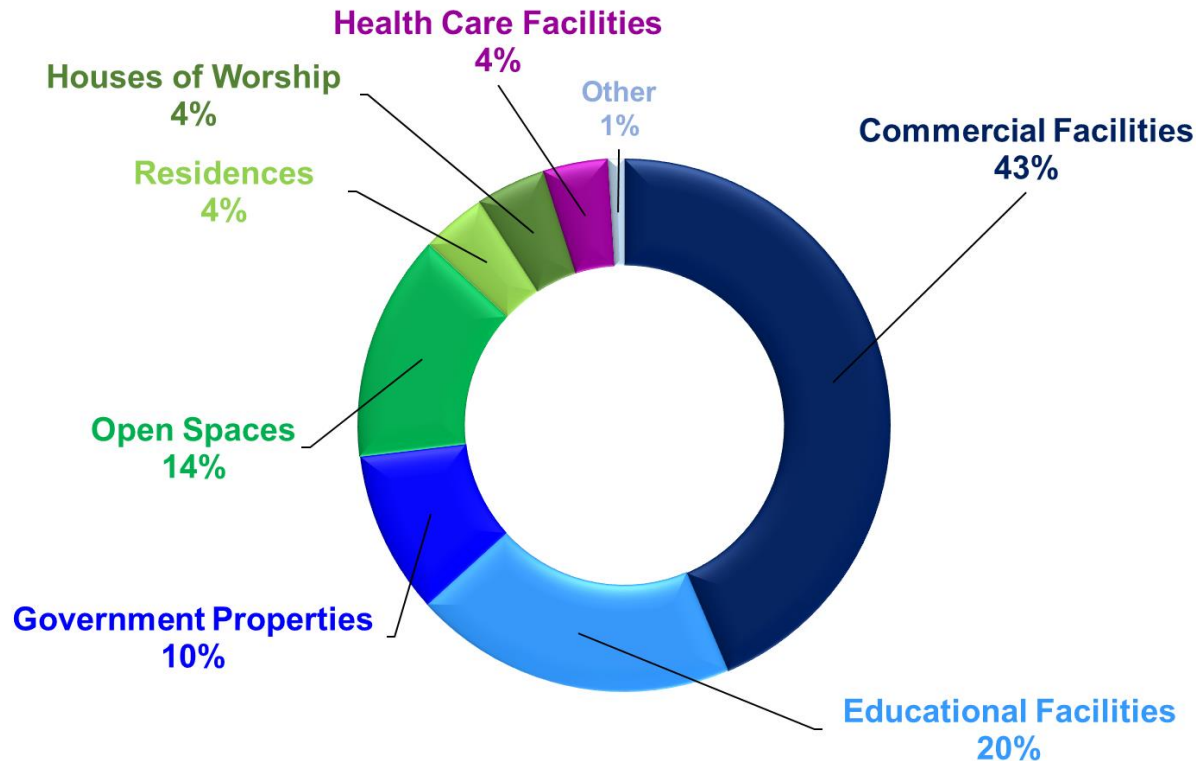


2018 Tree of Life Synagogue (Pittsburgh, PA)



Incident Location Categories

**A study of 305 Active Shooter Incidents in the U.S.
between 2000 and 2019**



FBI Law Enforcement Bulletin. *Active Shooter Events from 2000 to 2013, Active Shooter Incidents in the United States in 2014 and 2015, 2016 and 2017, 2018, 2019*

Mass Shootings 2020-21

2021: 30 killed, 7 wounded

Indianapolis, Ind., Apr. 15



Orange, Ca., Mar. 31



Boulder, Colo., Mar. 22



Atlanta, Ga., Mar. 16



2020: 9 killed, 0 wounded

Springfield, Mo., Mar. 16



Milwaukee, Wis., Feb. 26



2019

2019: 74 killed, 110 wounded

Jersey City, N.J., Dec. 10



Pensacola, Fla., Dec. 6



Odessa, Texas, Aug. 31



Dayton, Ohio, Aug. 4



El Paso, Texas, Aug. 3



Gilroy, Calif., Jul. 28



Virginia Beach, Va., May. 31



Aurora, Ill., Feb. 15



State College, Pa., Jan. 24



Sebring, Fla., Jan. 23



2018

2018: 80 killed, 66 wounded

Chicago, Ill., Nov. 19



Thousand Oaks, Calif., Nov. 7



Pittsburgh, Pa., Oct. 27



Perryman, Md., Sep. 20



Bakersfield, Calif., Sep. 12



Cincinnati, Ohio, Sep. 6



Annapolis, Md., Jun. 28



Santa Fe, Texas, May. 18



Nashville, Tenn., Apr. 22



Yountville, Calif., Mar. 9



Parkland, Fla., Feb. 14



Melcroft, Pa., Jan. 28



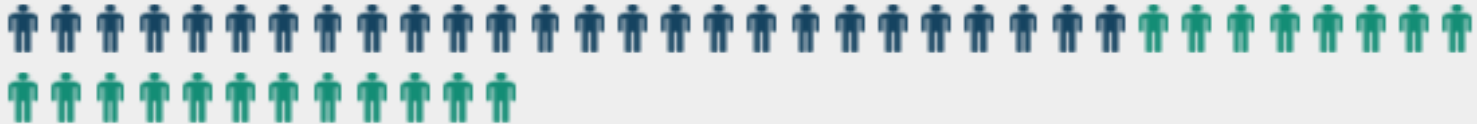
2017...

2017: 117 killed, 463 wounded

Rancho Tehama, Calif., Nov. 14



Sutherland Springs, Texas, Nov. 5



Thornton, Colo., Nov. 1



Edgewood, Md., Oct. 18



Las Vegas, Nev., Oct. 1



2017



San Francisco, Calif., Jun. 14



Tunkhannock, Pa., Jun. 7



Orlando, Fla., Jun. 5



Kirkersville, Ohio, May. 12



Fresno, Calif., Apr. 18



Fort Lauderdale, Fla., Jan. 6



Utah Incidents

2020 – Salt Lake City

Suspect pleads guilty for providing IED advice and potential targets intel to international terrorists (undercover agents)



BMM Tied to Planned Attack

2020 – South Jordan

Suspect initiates gunfire standoff from his residence. Large cache of bomb making materials found inside and detonated on site.

Investigators determine suspect was planning a targeted attack.



2019

2019 – Providence

Bombmaking in garage
sends suspect to hospital.

Children in adjacent room
avoid injury



Logan-based Biological Attack

2018 – Logan

Suspect charged
for mailing Ricin to
numerous officials,
including
President Trump.



Schools – Mass Gathering Venues

2018 - St George

16-year-old suspect attempts to detonate IED in Pineview High School cafeteria

Long history of emotional and physical bullying disclosed.

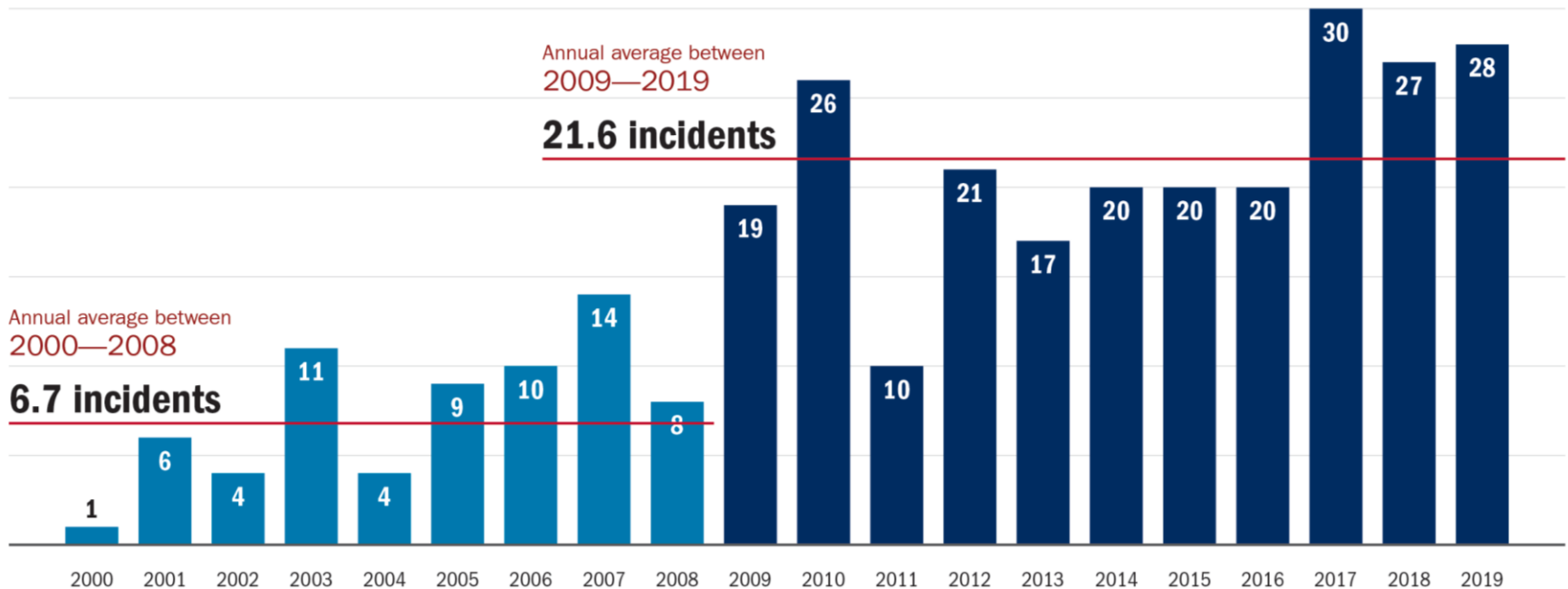
2017 – Orem

16-year-old suspect stabs five classmates and then himself. “Straight A” student with no prior indicators.



Active Shooter Trends

Number of Attacks Are Increasing

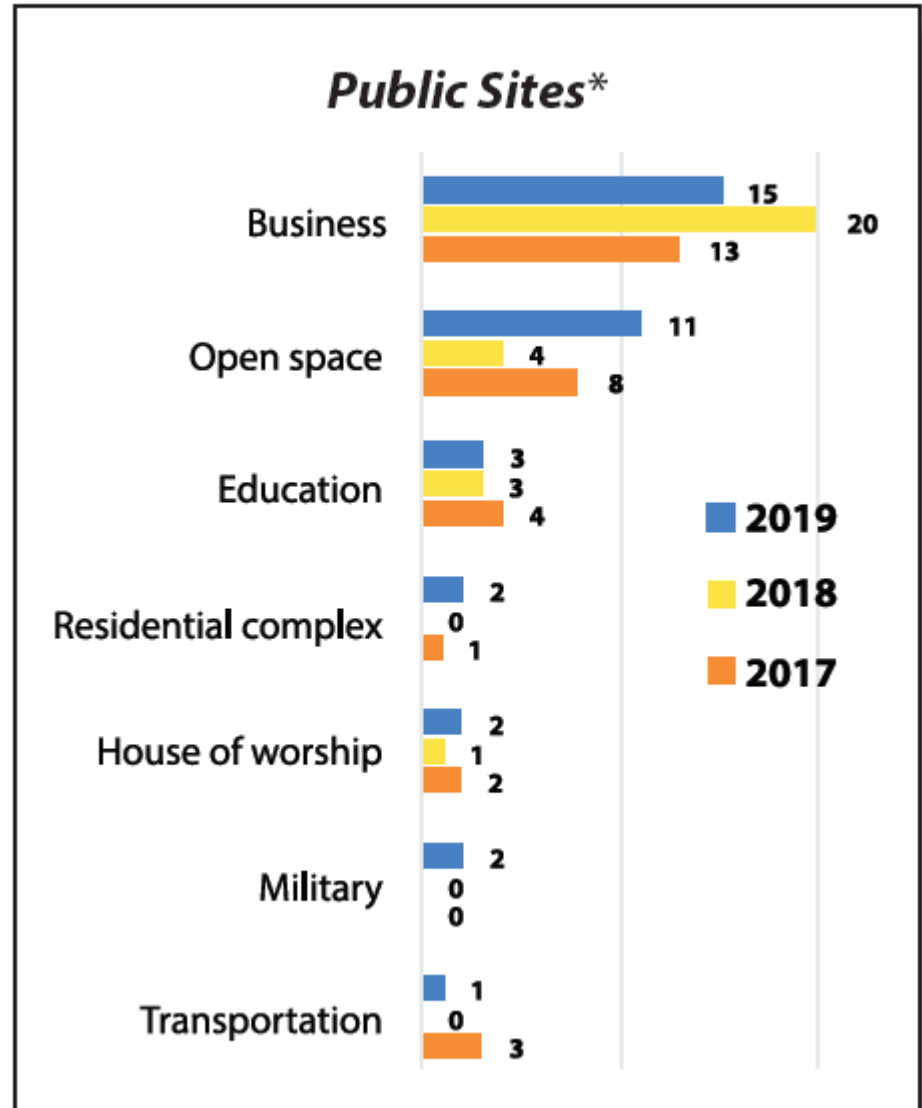


FBI Law Enforcement Bulletin. Active Shooter Events from 2000 to 2013, Active Shooter Incidents in the United States in 2014, 2015, 2016 and 2017, 2018, 2019



Soft Targets – Crowded Places

- County Fairs
- Parks - Harvest Festivals, Football & Soccer)
- Schools
- Sports stadiums
- Seats of Government
- Other Public Facilities



Common Public Venue Vulnerabilities

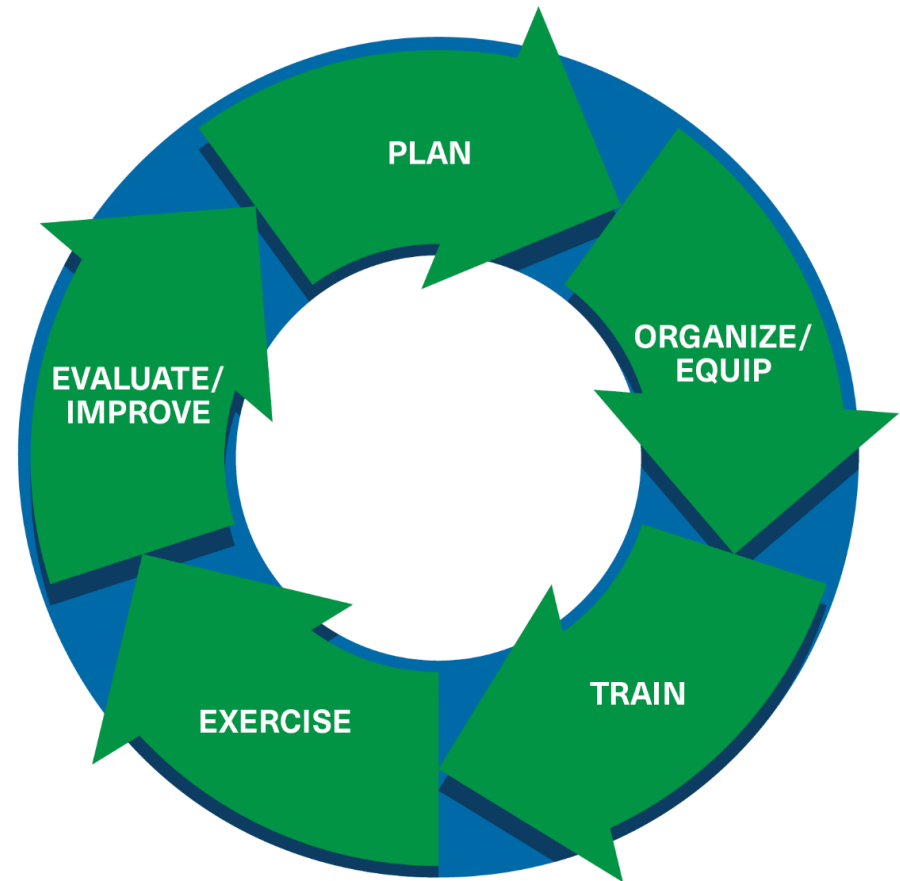


- Open Access
- Easy ingress but limited egress
- Limited security staff
- Concealed areas
- Unsecured perimeters
- Untrained staff & volunteers

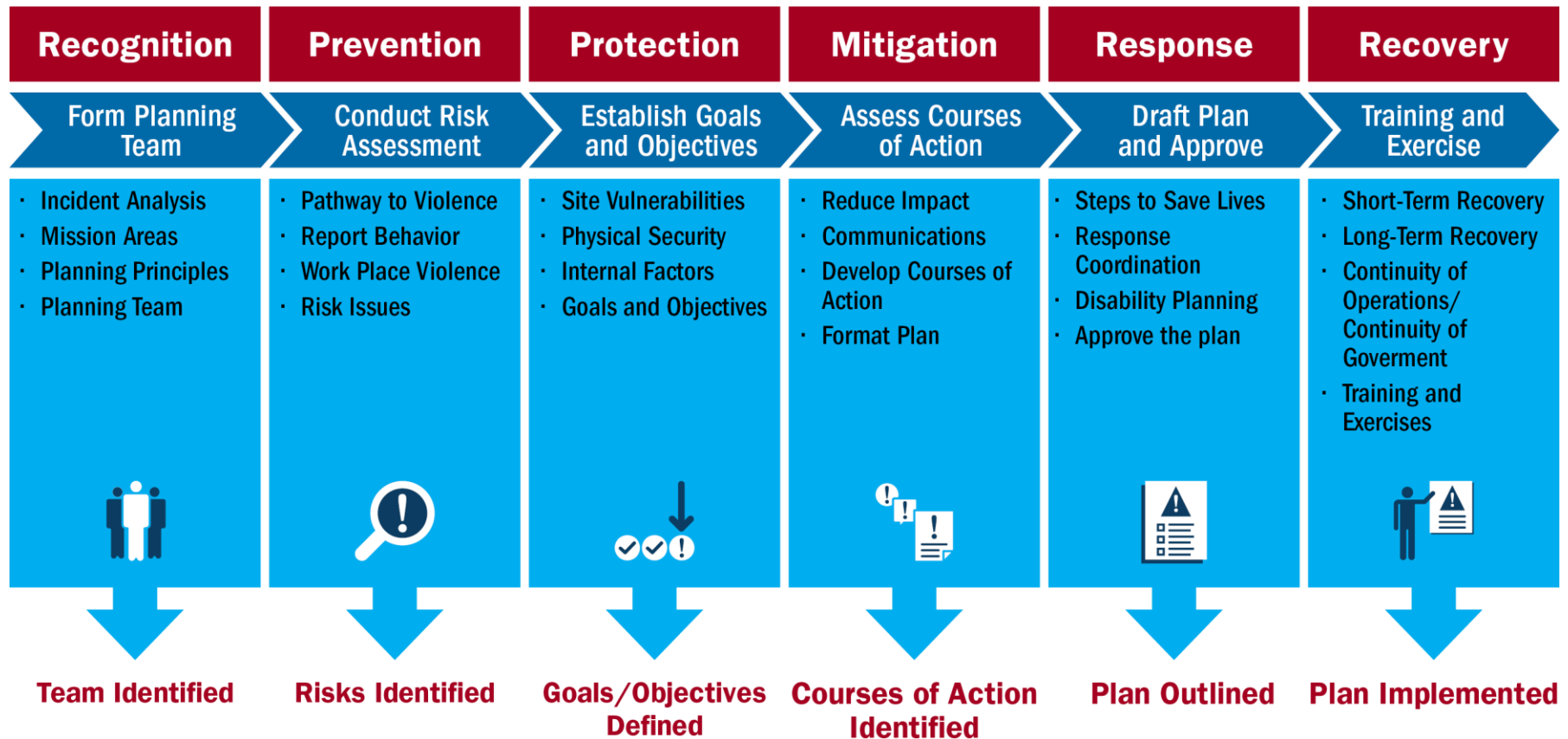


Where To Start - POETEE

**The Preparedness
Cycle is ongoing**



Presentation Overview



Plan Development Steps



Form the Planning Team

Include internal and external partners:

- Operations Managers
- Human Resources or Personnel
- Risk, Security, and Safety Directors
- General Counsel
- Maintenance or Facilities Director
- Law Enforcement, Fire, and EMS
- Landlord and Neighboring Tenants or Businesses

An effective team includes:



Step 2 in the Planning Process



Risk Analysis as a Planning Tool

Risk = potential for an unwanted outcome from an incident

$$R = V \times T \times C$$

Assessing risk will help you:

- Understand your situation
- Prioritize actions
- Identify and compare options
- Allocate resources



Non-Disaster Grant Funding

FEMA provides funds to Utah to enhance local capabilities for dealing with terrorism, WMD, CBRNE, and cyber-based threats

- **\$4.2M** State Homeland Security Program
- **\$4.7M** Emergency Management Performance Grant
- **\$1.4M** Non-Profit Security Grant
- Flood Mitigation Assistance
- Pre-Disaster Mitigation



Infrastructure Survey Tool - IST

Day-long assessment focuses on

- Physical Security
- Overall resilience to disruption
- Identifies security gaps
- Provides options for closing gaps
- Provides interactive dashboard to plan and track improvements
- Encourages engagement and buy-in



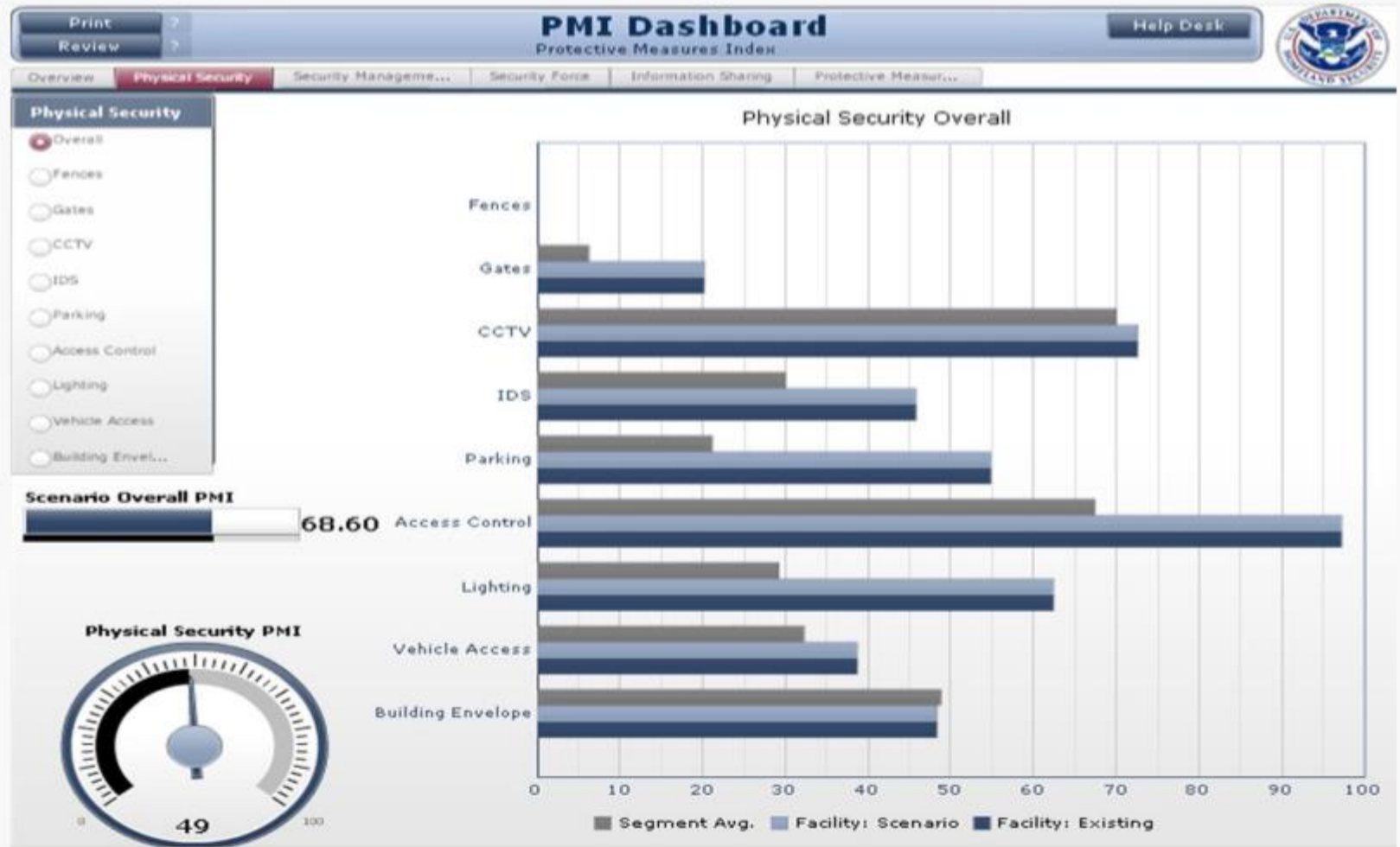
IST Data Categories

- Information sharing
- First responder relationships
- Protective measures
- Security management
- Security assets
- Security force
- Building envelope
- Vehicle access control
- Parking areas
- Delivery/loading areas
- Intrusion Detection Systems (IDS)
- CCTV surveillance
- Access controls
- Illumination
- Cybersecurity
- Physical/cyber nexus
- Dependencies (utilities)



Dashboard – Physical Security

Example



Security At First Entry - SAFE

Two-hour assessment focuses on

- Information Sharing
- Communication
- Plans
- Physical Security
- Security Systems



Step 3 in the Planning Process



Establish Goals and Objectives

Determine Goals and Objectives

Goal: Broad statement directing personnel and resources on what they should achieve

Objective: Determining the actions participants must take in order to achieve those goals

Goals and objectives define the desired end-states for the operations addressed in the active shooter plan



Step 4 in the Planning Process



Essential Courses of Action

- ☐ Reporting
- ☐ Notification
- ☐ Evacuation
- ☐ Shelter in place
- ☐ Emergency responder coordination
- ☐ Access control
- ☒ Accountability
- ☒ Communications management
- ☒ Short-term recovery
- ☒ Long-term recovery



Establish Goals and Objectives

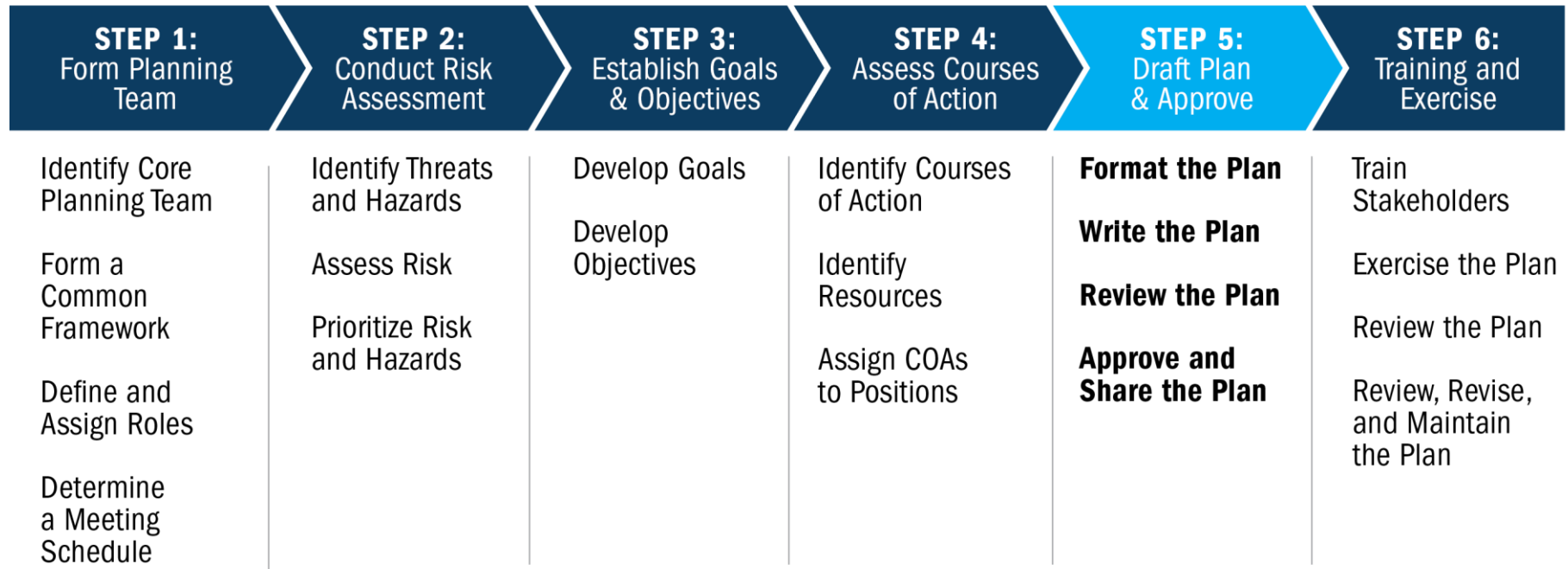
Goal: *Conduct immediate messaging or notification by all methods, including texting and computer pop-up notification.*

Objective: *Immediately initiate emergency notification including Run-Hide-Fight message via all available mediums, such as telephone, pager, email, SMS, public announcements systems, desktop/website banners, social media, etc.*

Resource: *Accessible notification software, public address system, captioning, outgoing texting through emergency notification in the area. New technologies being developed that may be applicable.*



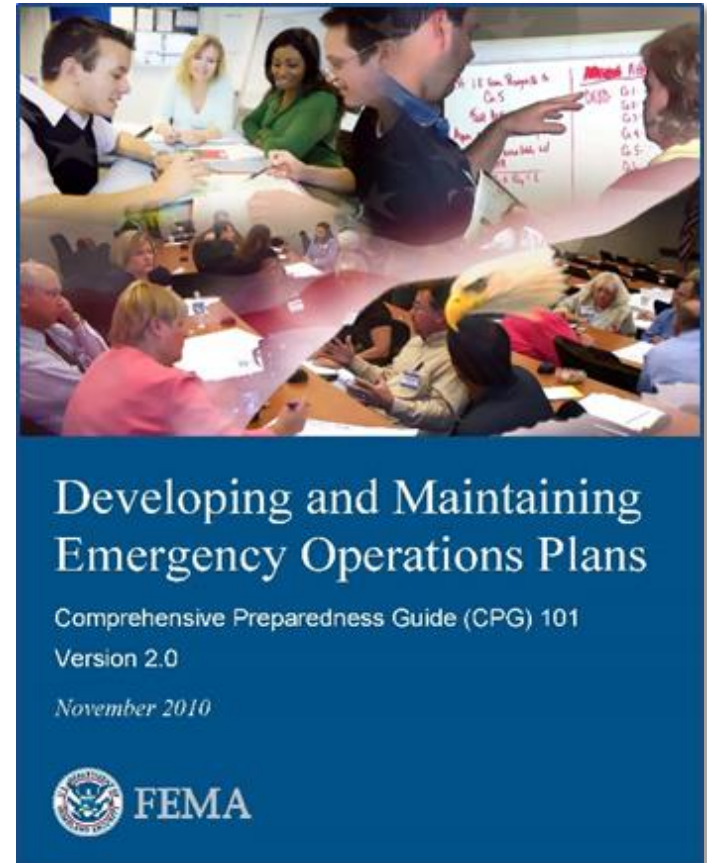
Step 5 in the Planning Process



Drafting & Reviewing the Plan

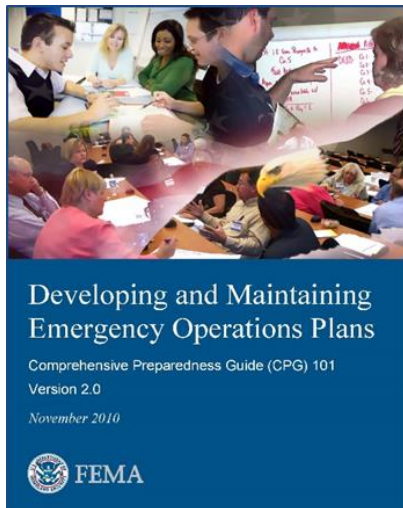
Best writing practices

- Use simple language
- Use short, active voice sentences
- Give enough detail to convey easily understood, actionable guidance
- Focus on mission guidance
- Plan review criteria
- Adequacy
- Feasibility
- Acceptability
- Completeness
- Compliancy



Emergency Action Plan Resources

Whether drafting a first plan or refining an existing plan, CISA has developed the following resources to get you started:



The **Active Shooter Emergency Plan Guide** is a virtual learning tool that helps organizations take the first steps toward building an EAP.

cisa.gov/sites/default/files/publications/active-shooter-emergency-action-plan-112017-508v2.pdf

The **Active Shooter Emergency Action Plan Template** is a fillable form to document the organization's EAP.

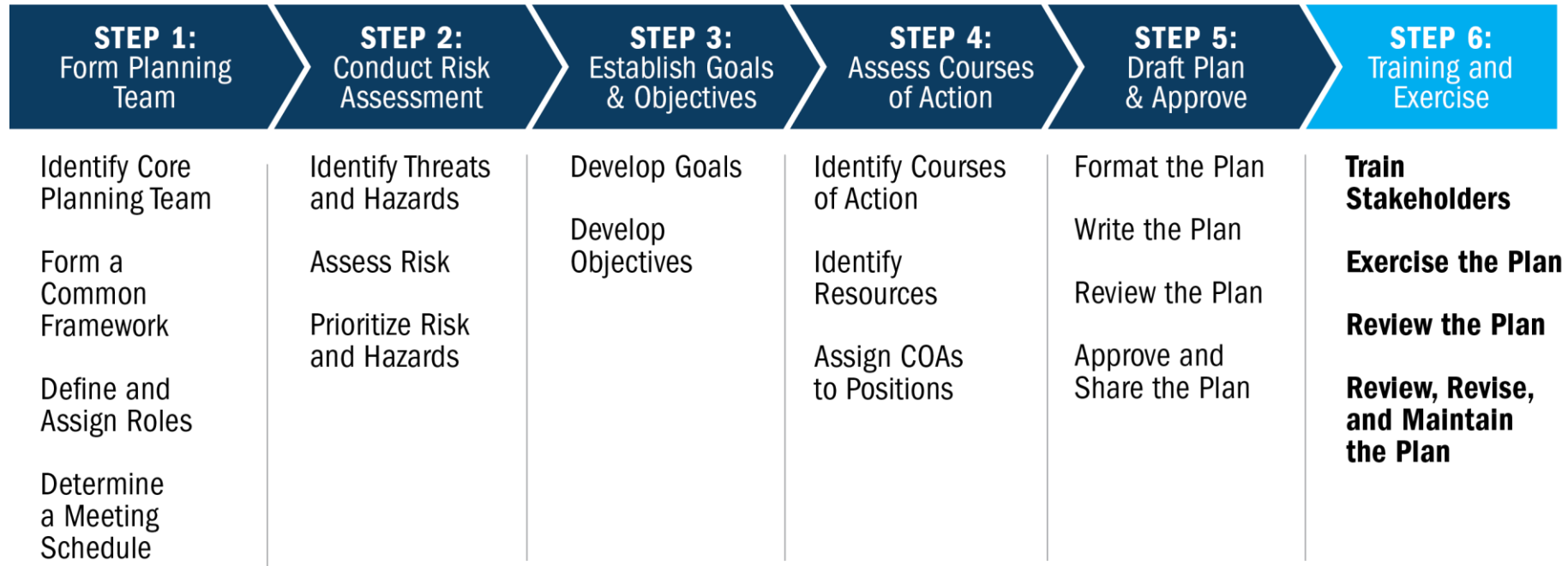
cisa.gov/sites/default/files/publications/active-shooter-emergency-action-plan-template-112017-508.pdf

The **Active Shooter Emergency Action Plan Video** uses first-hand perspectives of those who have survived incidents to inform and guide developers of EAPs.

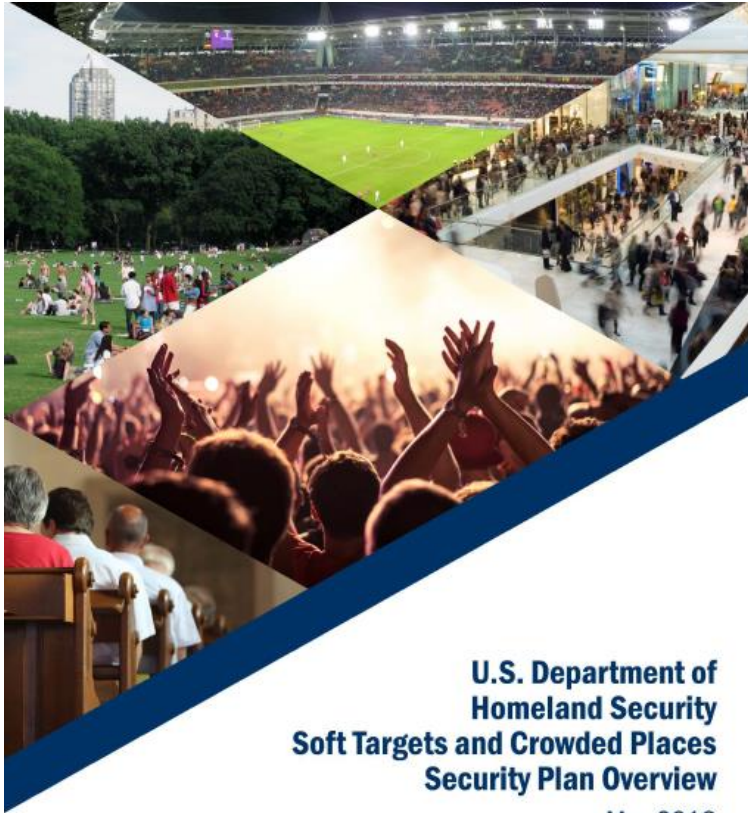
cisa.gov/active-shooter-emergency-action-plan-video



Step 6 in the Planning Process



Additional Planning Resources



**U.S. Department of
Homeland Security
Soft Targets and Crowded Places
Security Plan Overview**
May 2018



**Homeland
Security**



Cybersecurity and Infrastructure Security Agency
**Security of Soft Targets and
Crowded Places—Resource Guide**

April 2019



cisa.gov/securing-public-gatherings



All Stakeholders



Businesses and
Critical
Infrastructure



SLTT Authorities,
Government, First
Responders



Schools



Houses of Worship



First Preventers

- Prevent targeted violence
- Train employees to recognize behaviors on the **pathway to violence.**
- Instill a positive culture for reporting.
- Develop intervention capabilities.

Awareness + Action = Prevention



Workplace Violence and Categories

TYPE 1

Violent acts by criminals who have no other connection with the workplace but enter to commit robbery or another crime.

TYPE 2

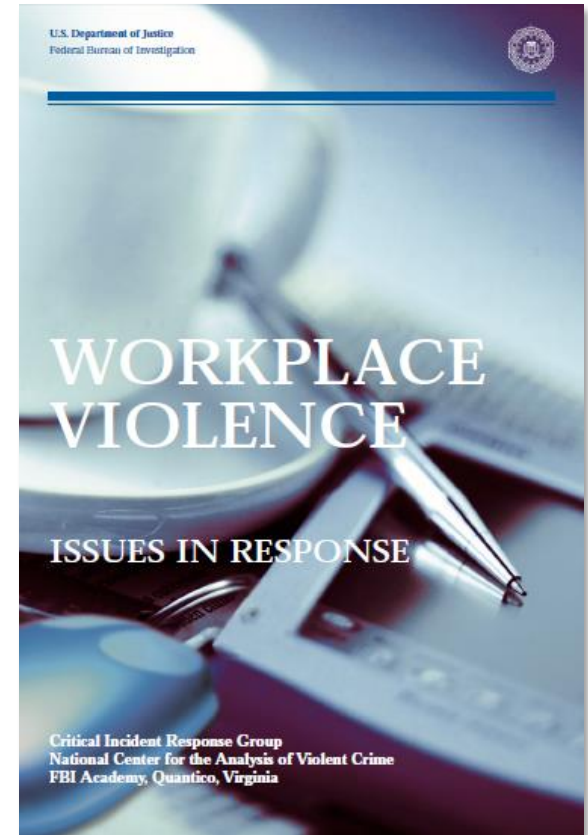
Violence directed at employees by customers, clients, patients, students, inmates, or any others for whom an organization provides services.

TYPE 3

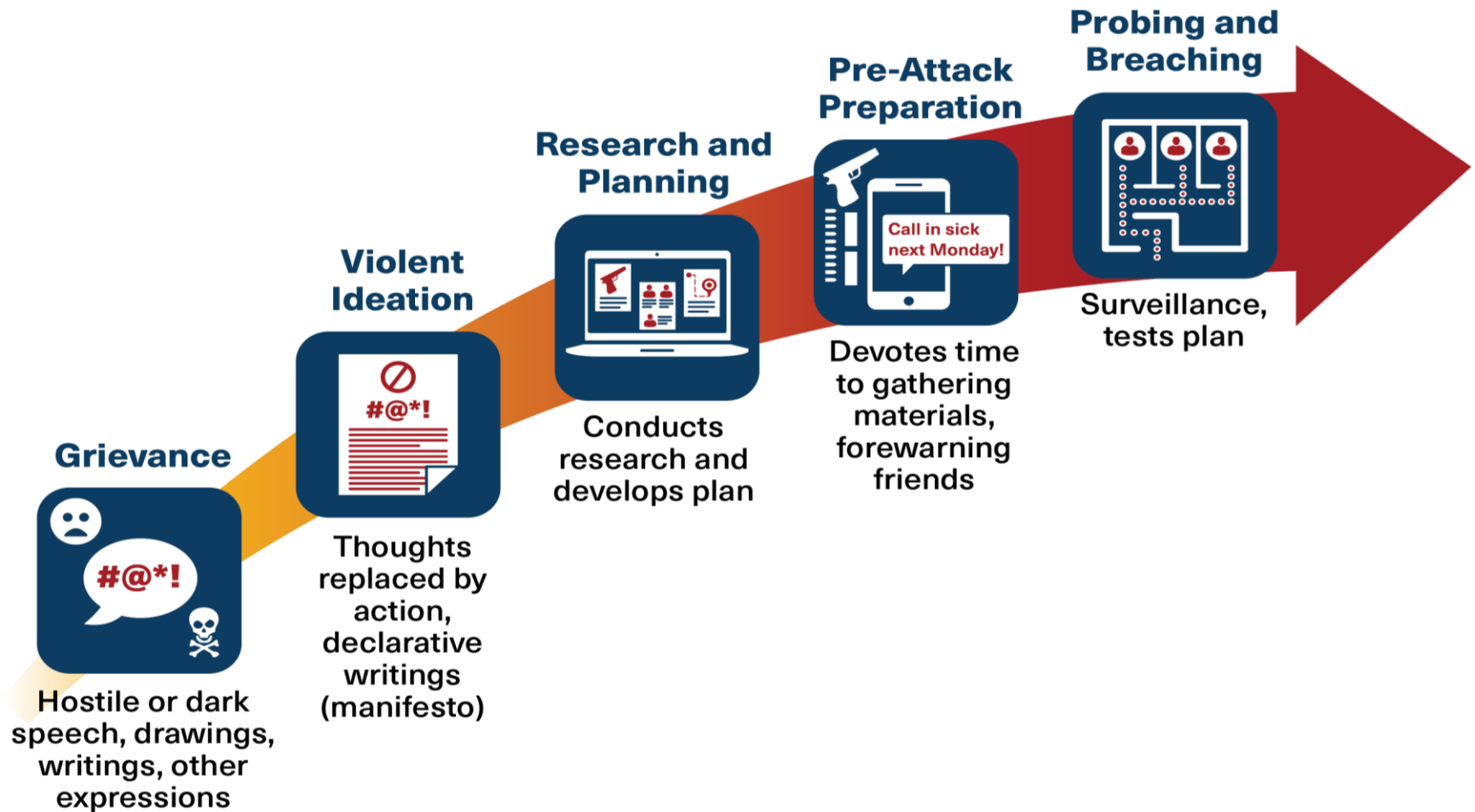
Violence against coworkers, supervisors, or managers by a present or former employee.

TYPE 4

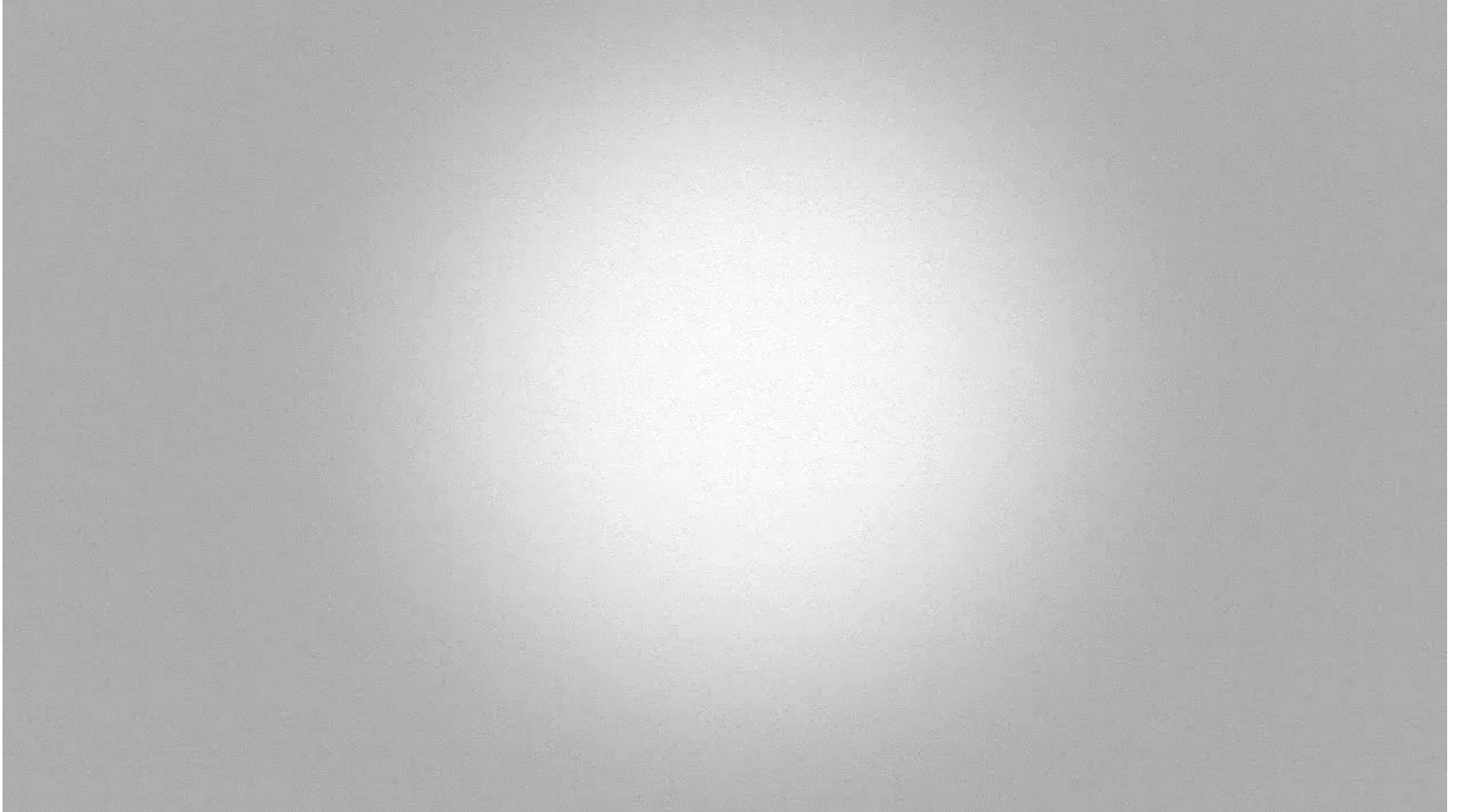
Violence committed in the workplace by someone who doesn't work there, but has a personal relationship with an employee—an abusive spouse or domestic partner.



Pathway to Violence



Video: Pathway to Violence



Behavioral Change Initiators



Behavioral Indicators

Speech

- Expression of suicidal tendencies
- Talking about previous violent incidents
- Unsolicited focus on dangerous weapons
- Paranoid thinking
- Overreaction to workplace changes



Behavioral Indicators

Feelings

- Depression or withdrawal
- Unstable, emotional responses
- Feeling either arrogant and supreme or powerless
- Intense anger or hostility







Behavioral Indicators

Behaviors

- Increased use of alcohol or drugs
- Violations of company policies
- Increased absenteeism
- Exploiting or blaming others



Threat Assessment

-  Identify behaviors to enable early intervention
-  Notice an increase in intensity or “red flags”
-  Threat Assessment Teams conduct evaluations
-  Ongoing outreach and engagement



Threat Management Team

- Your team should align to company culture, structure, business, and characteristics
- Ensure a multi-disciplinary approach

Leverage organic and existing functions

Involve external resources on case-by-case basis

Gather information from trusted sources

For some entities of sufficient size, complexity, or risk, consider dedicated resources

- The “truth is out there” and can be ascertained through inclusion and before a totality assessment



Intervention



Consider a range of passive and active strategies geared toward preventing insider threat actions



- Take no action
- Watch and wait
- Employee Assistance Program referral
- Drug and alcohol testing
- Performance assessment
- Medical attention or counseling
- Third party monitoring
- Interview with supervisor and coworkers
- Direct interview
- Monitoring and investigating – employee records, social media, computer/network activity
- Physical/information security measures
- Violence risk assessment
- Target risk reduction
- Administrative actions – disciplinary leave, reassignment, safe termination
- Law enforcement involvement
- Legal actions (civil or criminal)

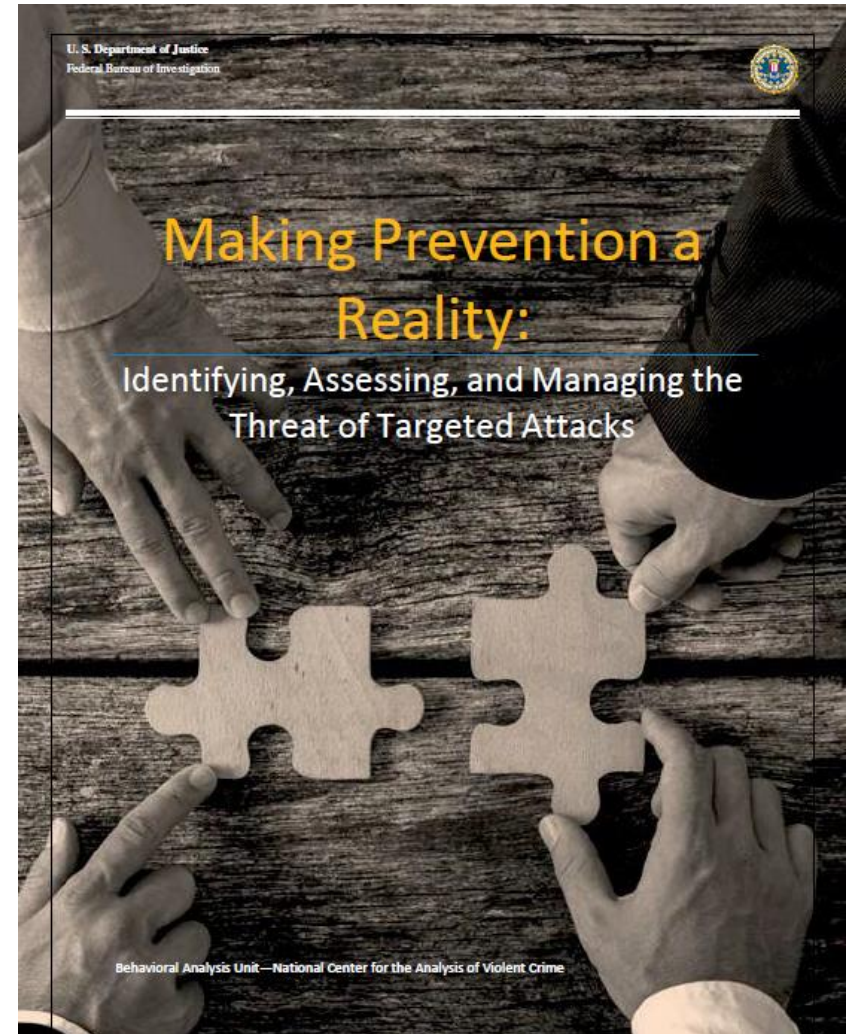


Threat Management Teams

Viable strategies to reduce targeted violence

- Identify
- Assess
- Manage

Prevention is not a passive process



First Preventers

- **See Something / Say Something**
- Train employees to recognize behaviors on the **pathway to violence**.
- Instill a positive culture for reporting.
- Develop intervention capabilities.

Awareness + Action = Prevention



Protect your every day.

RECOGNIZE THE SIGNS OF TERRORISM-RELATED SUSPICIOUS ACTIVITY

<p>EXPRESSED OR IMPLIED THREAT Threatening to commit a crime that could harm or kill people or damage a facility, infrastructure, or secured site</p>	<p>SURVEILLANCE A prolonged interest in or taking pictures/videos of personnel, facilities, security features, or infrastructure in an unusual or covert manner</p>	<p>THEFT/LOSS/DIVERSION Stealing or diverting items—such as equipment, uniforms, or badges—that belong to a facility or secured site</p>	<p>TESTING OR PROBING OF SECURITY Investigating or testing a facility's security or IT systems to assess the strength or weakness of the target</p>	<p>AVIATION ACTIVITY Operating or interfering with the operation of an aircraft that poses a threat of harm to people and property</p>
<p>BREACH/ATTEMPTED INTRUSION Unauthorized people trying to enter a restricted area or impersonating authorized personnel</p>	<p>ACQUISITION OF EXPERTISE Gaining skills or knowledge on a specific topic, such as facility security, military tactics, or flying an aircraft</p>	<p>ELICITING INFORMATION Questioning personnel beyond mere curiosity about an event, facility, or operations</p>	<p>MISREPRESENTATION Presenting false information or misusing documents to conceal possible illegal activity</p>	<p>CYBERATTACK Disrupting or compromising an organization's information technology systems</p>
<p>RECRUITING/FINANCING Funding suspicious or criminal activity or recruiting people to participate in criminal or terrorist activity</p>	<p>SABOTAGE/TAMPERING/VANDALISM Damaging or destroying part of a facility, infrastructure, or secured site</p>	<p>MATERIALS ACQUISITION/STORAGE Acquisition and/or storage of unusual materials such as cell phones, radio controllers, or toxic materials</p>	<p>WEAPONS COLLECTION/STORAGE Collection or discovery of unusual amounts of weapons including explosives, chemicals, or other destructive materials</p>	<p>SECTOR-SPECIFIC INCIDENT Actions which raise concern to specific sectors, (e.g., power plants) with regard to their personnel, facilities, systems, or functions</p>

If you **see** something, **say** something®
REPORT SUSPICIOUS ACTIVITY TO LOCAL AUTHORITIES OR CALL 9-1-1 IN CASE OF EMERGENCY

dhs.gov/see-something-say-something

® "If You See Something, Say Something" used with permission of the FBI Department of Justice Authority

First Preventers

- **React to a bomb threat in an orderly and controlled manner**
- Pre-threat preparation
- Threat assessment considerations
- Staff response guidelines
- Evacuation and shelter-in-place considerations

Awareness + Action = Prevention



Bomb Threat Guidance



Mitigation - Layered Security

- **Deter**
- **Detect**
- **Delay**
- **Defend**

Make investments that improve security over time



Mitigation Considerations

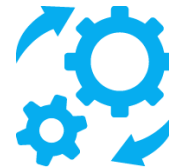
Mitigation incorporates a multi-disciplinary approach to deter active shooter incidents.



Assessment of risk
and vulnerabilities



Identifying best
practices for active
shooter mitigation



Implementing steps
to mitigate



Mitigation Actions

Establish

**Identify-Assess-
Manage** Processes

Procedures

Practice immediate
action drills

Plan

Designate
shelter locations

Training

Mandatory
Run-Hide-Fight
training

Systems

Access control,
video monitoring
system

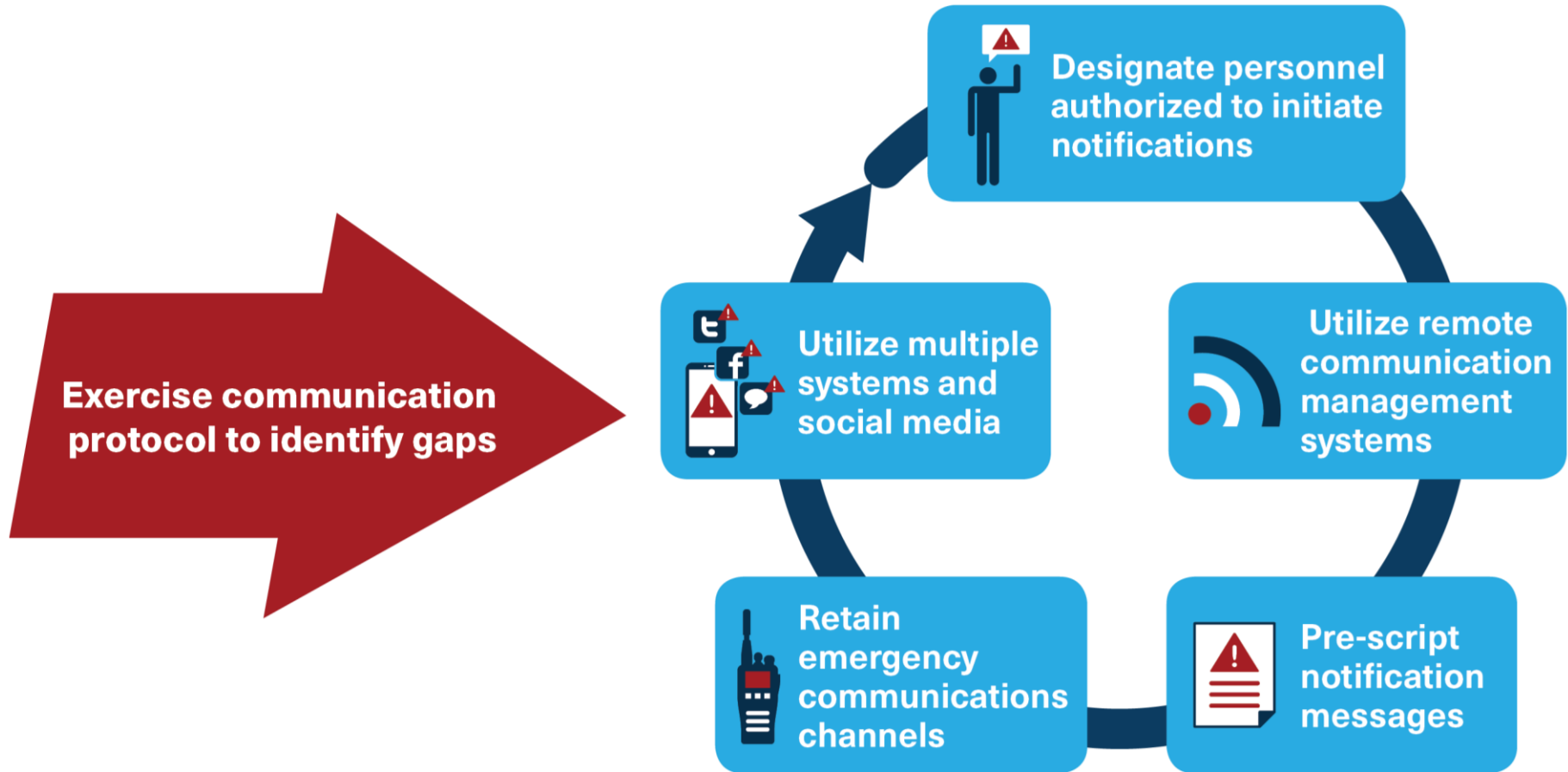
Coordination

Integrate with
responder agencies

Immediate notification to all occupants and visitors of an active shooter incident is a critical mitigation action.



Mitigation - Notification



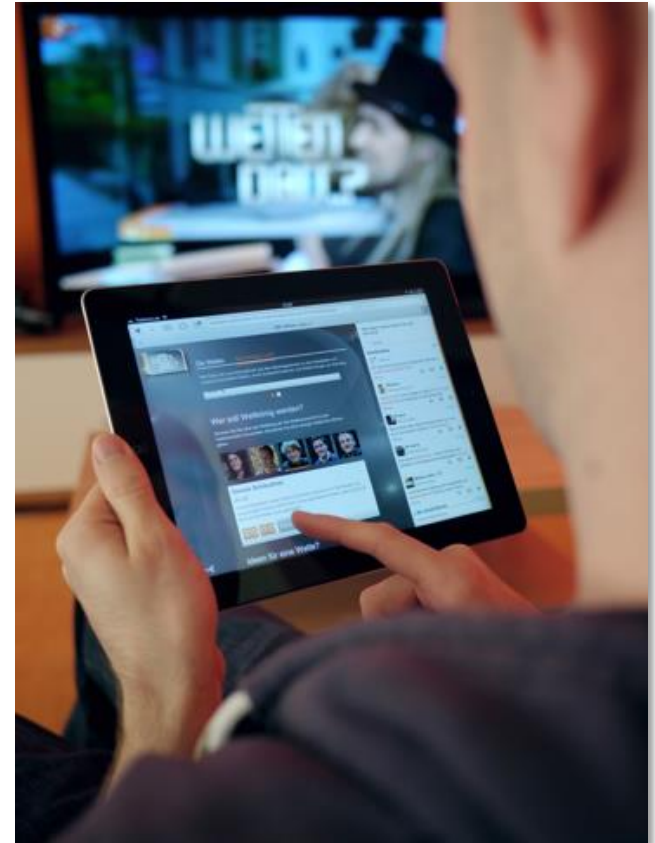
Notification Considerations

Effective Communication Platforms

- IMMEDIATE, clear, concise messaging, plain language
- Credible sender, targeted audience
- Include disability communications

Redundant methods

- Internal alerts
- Responder notification
- External warnings



Evacuate? Lockdown? SIP?

Standard Response Protocol



HOLD



SECURE



LOCKDOWN



EVACUATE



SHELTER



OHNO – The Power of Hello

Alert employees can spot suspicious activity and report it.

Observe - Initiate a **Hello**

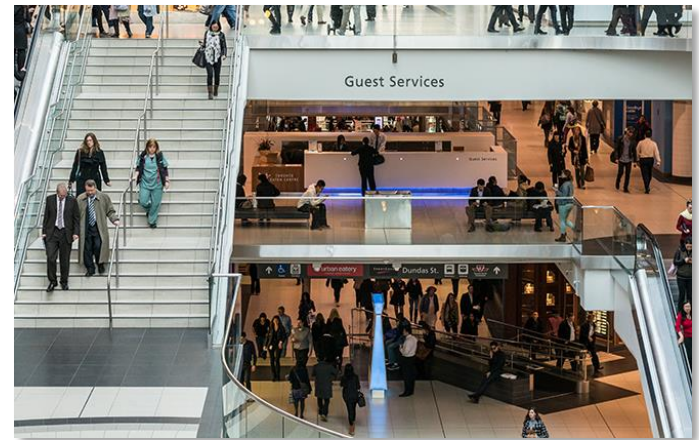
Navigate the Risk - **Obtain Help**



Protective Measures

Protection

- Evaluate security options appropriate for the occupancy
- Consider how building design affects planning
- Determine the policies and procedures necessary to secure the organization and its stakeholders against an active shooter



Security Measures

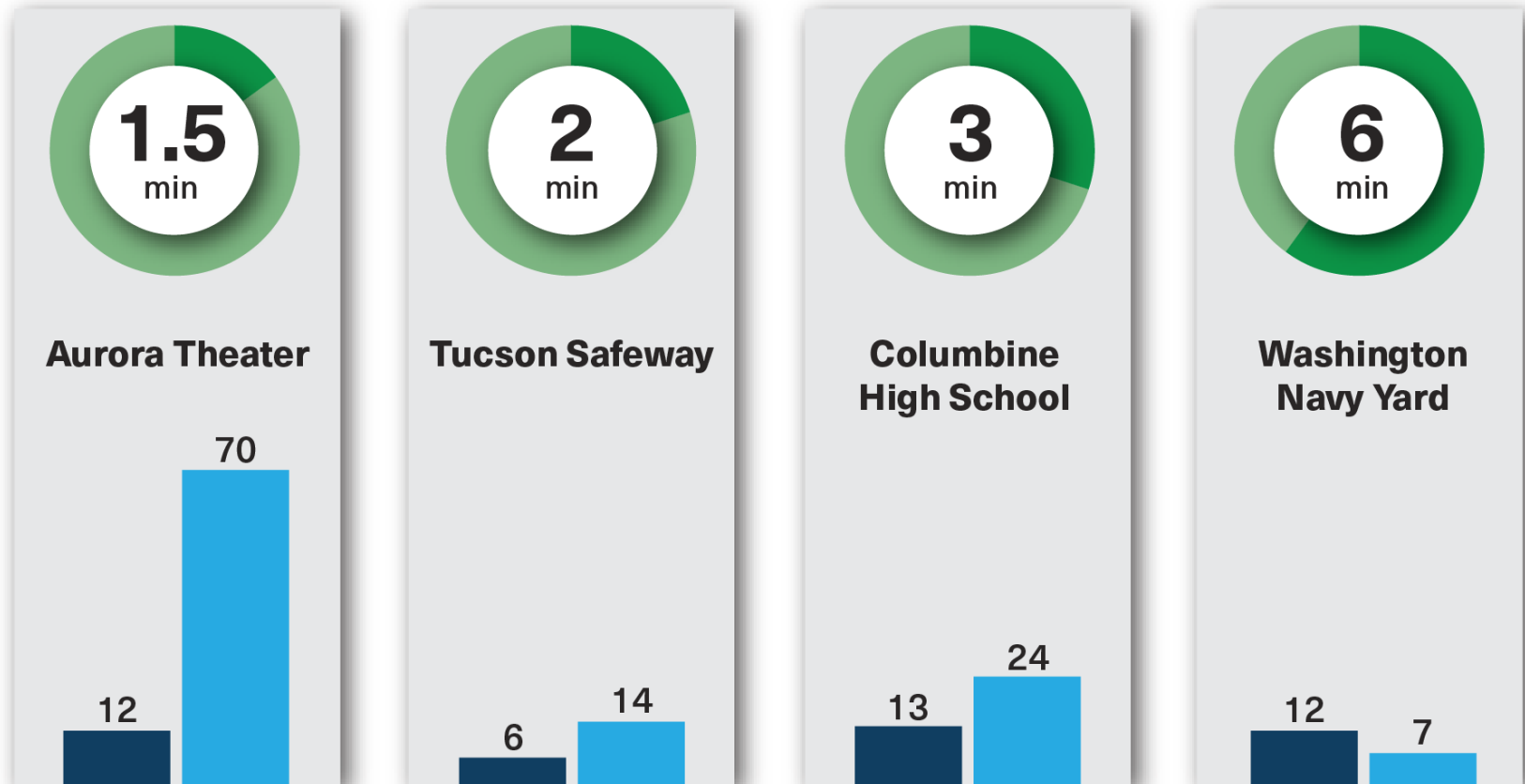


Protection & Security

- Incidents occur at both secured and open facilities.
- Physical security alone does not provide protection.
- Camera systems may not deter active shooters.
- Physical security needs to be paired with appropriate policies and procedures.
- Armed (vs. unarmed) guards are present.
- Building design plays a role in response to an incident.

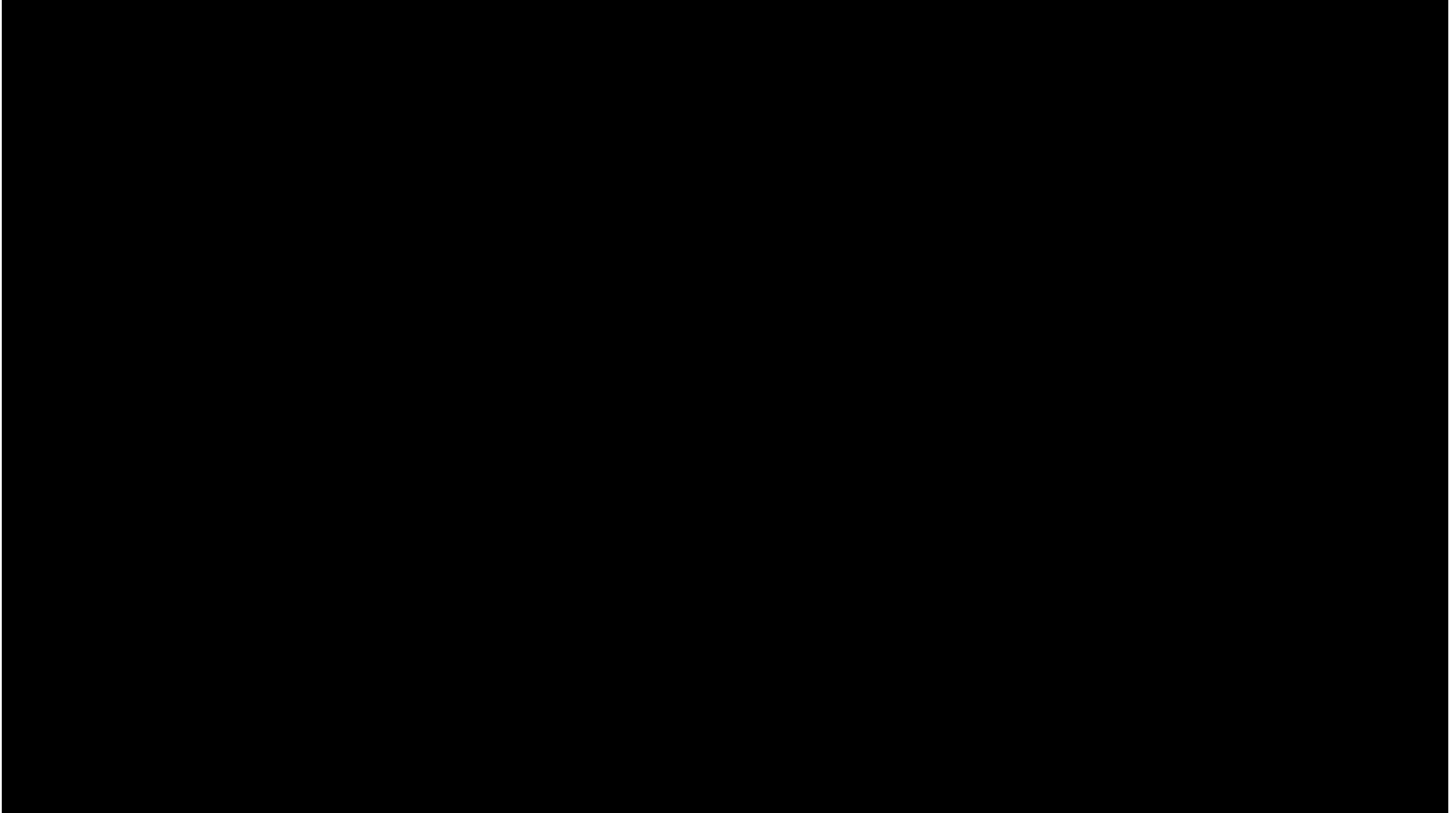


Incident Response Times



■ Deaths
■ Wounded

Video: Options for Consideration



Stop the Bleed

From Bystander to Immediate Responder

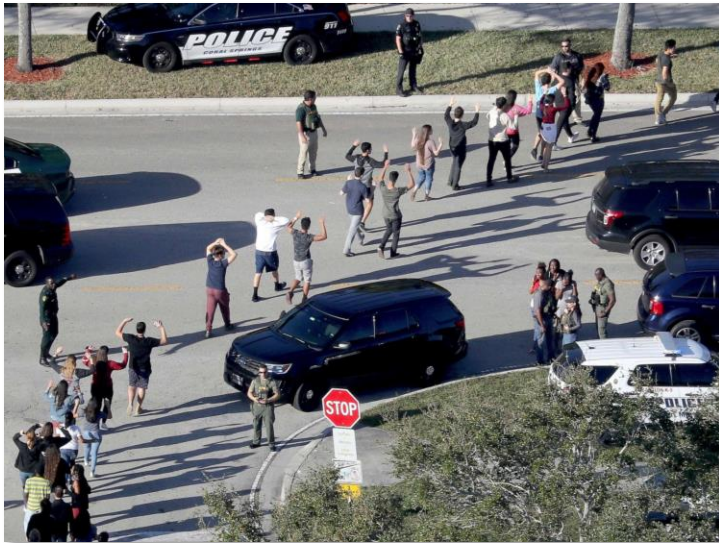
The person next to a bleeding victim may be the one most likely to save them

dhs.gov/stopthebleed

stopthebleed.org



Law Enforcement Priorities



Protect Lives
and Eliminate
Threats

Manage the
Incident

Participate
in Unified
Command

Secure Scene/
Conduct
Investigation



First Officers on the Scene

- Sole focus is to go directly to the threat and eliminate it
- May be composed of multiple agencies
- Will be chaotic
- Obey all commands without delay



Recovery

Short-Term

Address immediate needs

- Tend to health and safety
- Establish a hotline
- Enable immediate crisis support
- Establish reunification with families, communities
- First 120 days

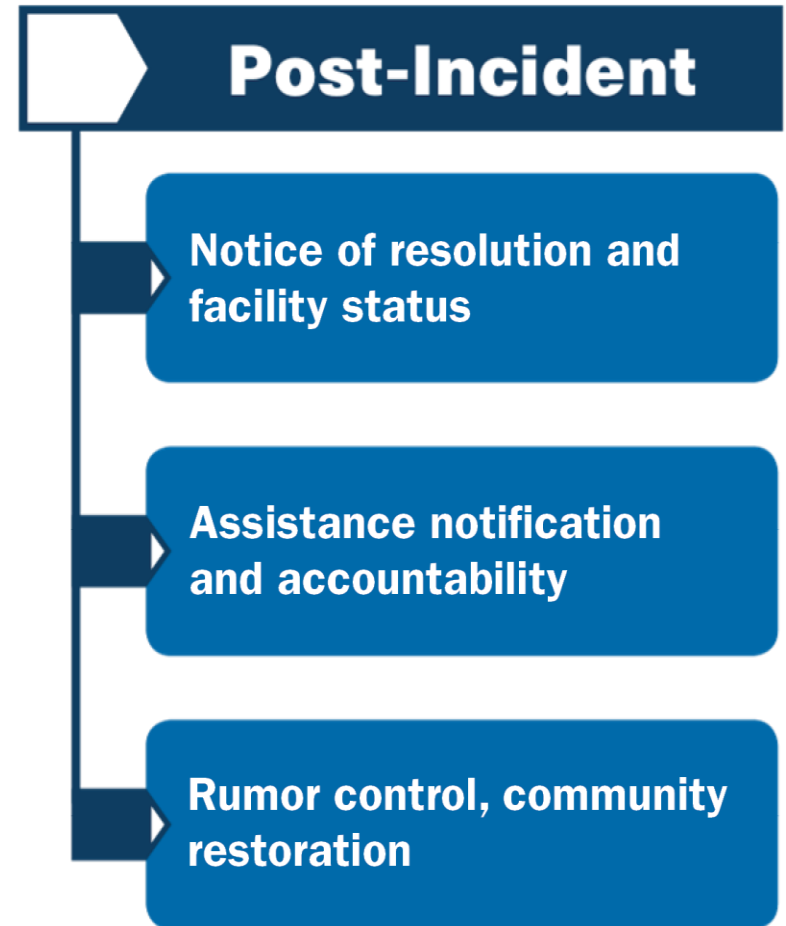
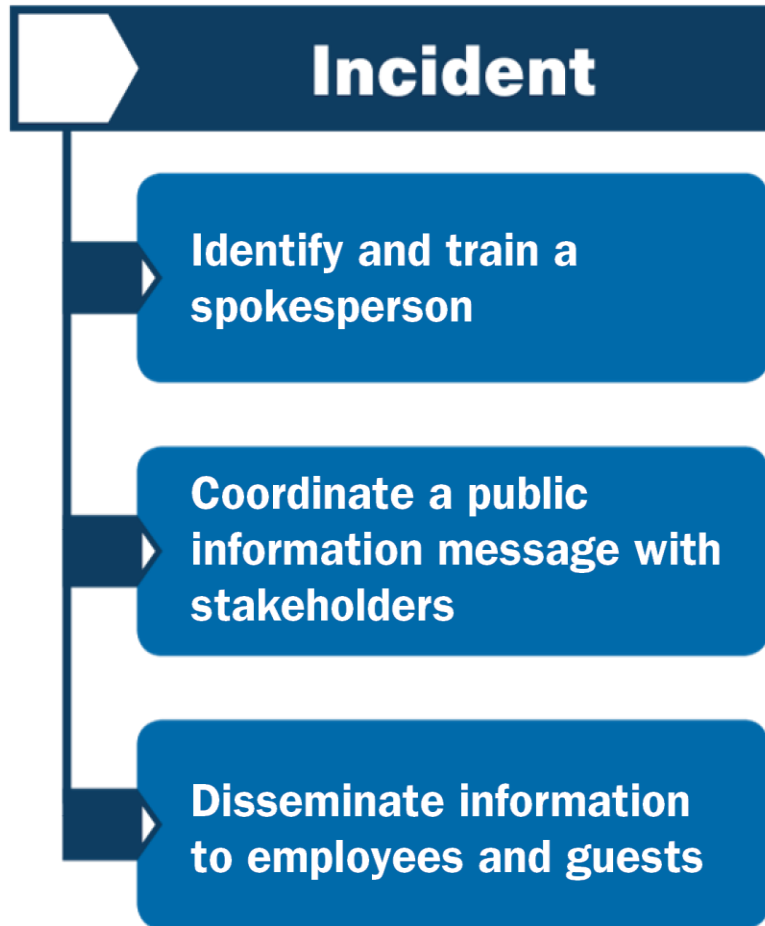
Long-Term

Restoration

- Provide grief counseling
- Resume operations
- Establish memorials
- Maintain scam and fraud awareness
- Months to years

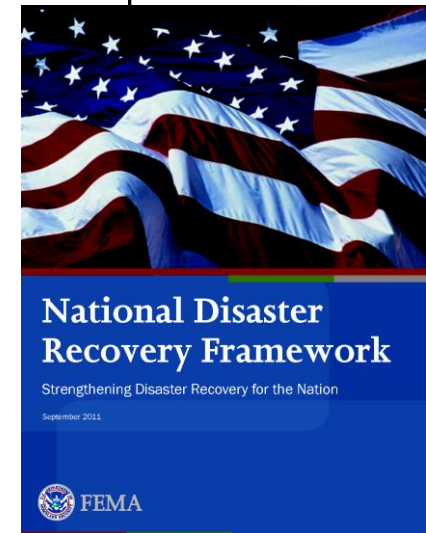
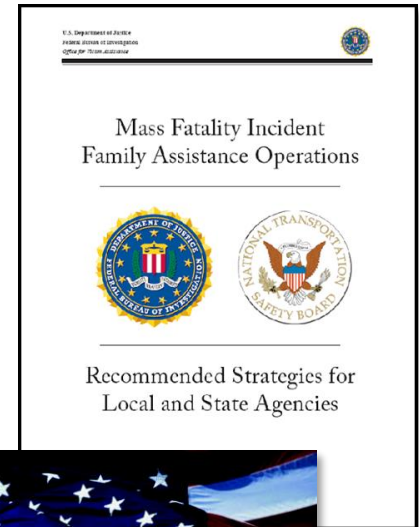


Coordinated Public Information



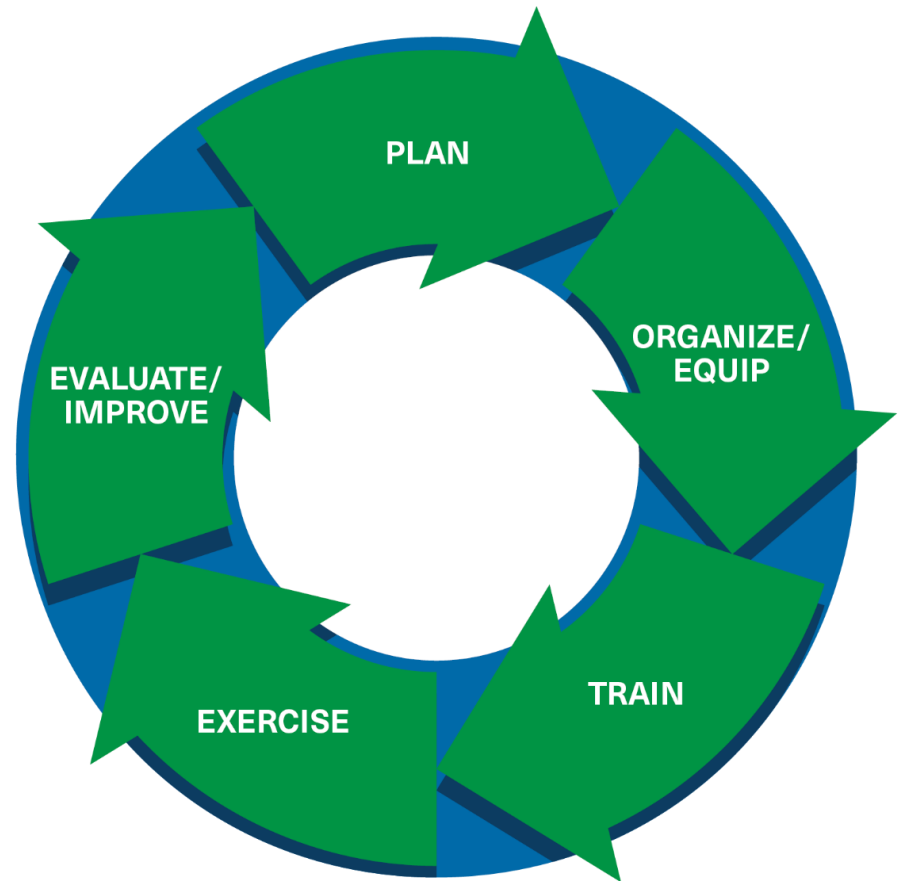
Recovery References

- Mass Fatality Incident Family Assistance Operations
- Active Shooter Healthcare Facility Emergency Operations
- Responding to Victims of Mass Crimes
- UCLA – Responding to a Crisis at School
- “I Love U Guys” Foundation – Reunification
- National Disaster Recovery Framework

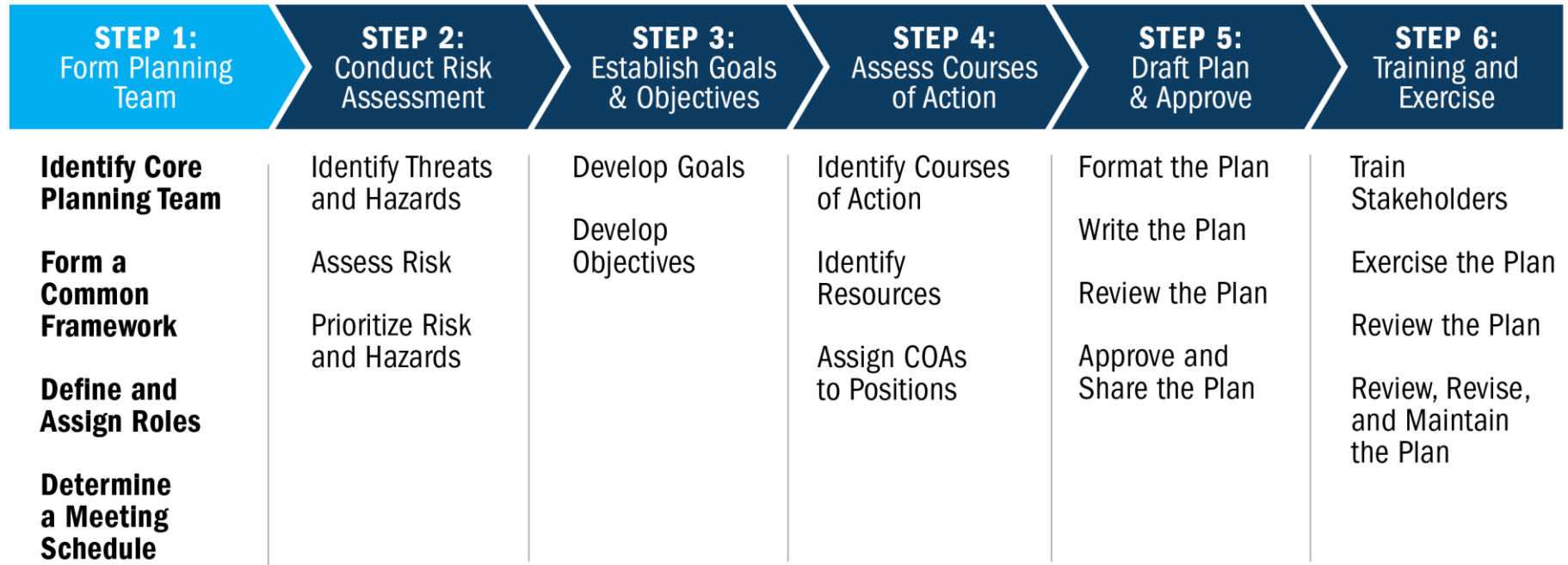


Preparedness Cycle

The Preparedness Cycle is ongoing



Preparedness Plan Development



Training Materials

Independent study courses:

- IS 906: Workplace Security Awareness
- IS 907: Active Shooter: What You Can Do
- IS 914: Surveillance Awareness: What You Can Do
- IS 915: Protecting Critical Infrastructure Against Insider Threat

<https://training.fema.gov/emi.aspx>



Training Delivery

Use a variety of training avenues



New employee
orientation



“All Hands”
meetings



Conferences and
workshops



Newsletters and
internal broadcasts



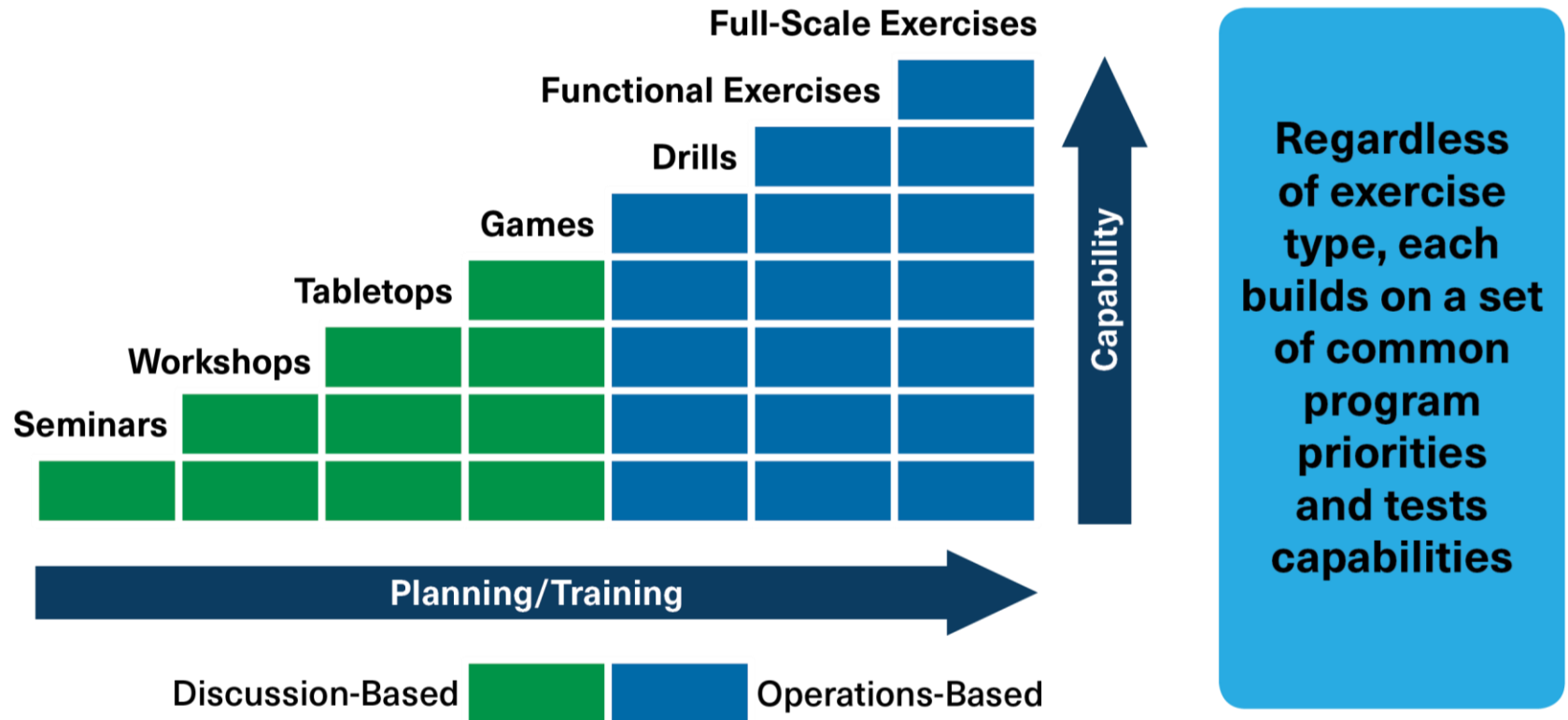
Online
courses



Include part-time
employees and
volunteers



Progressive Approach



Homeland Security Exercise and Evaluation Program (HSEEP) FEMA March 2006



The Way Ahead





Active Shooter Preparedness Webinar

September 15, 2021 10:00 a.m.

Who Should Participate?

*Anyone with a role in planning for, or managing
an active shooter incident*

- Private and public organizations
- Corporate and facility managers & security staff
- Human resource managers
- Community response officials
- Health organizations
- Faith-based leaders
- School administrators and security officers



Active Shooter Preparedness

- Virtual 2-hour webinars
- On-site training
- Site Assist Visit (SAV)
- Assessments
- Other resources



Cybersecurity

**Awareness &
Preparedness**

**Training of All
Personnel**

**Cyber
Protection**

**Controls &
Mitigation**

**Response &
Recovery**



Cybersecurity Minimums

- Back up data
- Patch Tuesday
- Assessments
- Segmentation of network
- Test incident response plan
- Subscribe to information streams
- Train employees – social engineering - reporting





For more information:
cisa.gov

Questions?

Matt Beaudry– PSA, Utah
matthew.beaudry@cisa.dhs.gov
Phone: 801-837-8314